

Message Text

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ORIGIN IO-10

INFO OCT-01 ISO-00 OIC-02 SS-15 SP-02 L-02 H-02 NSC-05

CIAE-00 DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01

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E.O. 11652: N/A

TAGS: ECE, OCON

SUBJECT: ECE - 30TH SESSION

REF: (A) STATE 59449; (B) 78925

FOR STILLMAN FROM KAHN

FOLLOWING IS TEXT OF SCOPE PAPER FOR 30TH SESSION, AS
APPROVED AT CLEARANCE MEETING APRIL 10:

1. THE 30TH SESSION OF THE COMMISSION WILL OPEN AT A TIME
OF CHANGED ECONOMIC CIRCUMSTANCES AND ECONOMIC CONDITIONS
IN THE REGION AND THE WORLD, WHICH MAY CALL FOR SOME
ADAPTATION IN THE ECE PROGRAM. NEVERTHELESS, THE CSCE
CONFERENCE HAS NOT YET COMPLETED ITS WORK, AND THE
ADDED RESPONSIBILITIES FOR ECE WHICH MAY EMERGE FROM THIS
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CONFERENCE ARE NOT YET ENTIRELY CLEAR. ACCORDINGLY, THE

EXECUTIVE SECRETARY STRIKES THE RIGHT NOTE, WITH WHICH THE U.S. IS IN AGREEMENT, REMARKING THAT "IT IS THE PRAGMATIC AND EVOLUTIONARY CHARACTER OF THE ECE WORK PROGRAM WHICH GIVES THE ORGANIZATION ITS VITALITY. THE WORK PROGRAM IS NOT TO BE CONSIDERED A STATIC LIST OF PROJECTS SEPARATELY

CONCEIVED, BUT RATHER A LIVING INTEGRATED PROCESS, WHICH IS CHANGING AND ADAPTING ALL THE TIME AND WHICH REFLECTS THE RELATIVE URGENCY AND PRIORITIES AGREED UPON BY THE COOPERATING GOVERNMENTS FOR ECE ACTIVITIES AS A WHOLE... IN VIEW OF THE CHANGING CIRCUMSTANCES IN THE ECE REGION AND IN THE WORLD, SOME ADAPTATION MIGHT BE REQUIRED IN THE FUTURE SO AS TO HELP BRING THE WORK PROGRAM OF THE ECE UP TO DATE IN MEETING THE PRIORITY REQUIREMENTS OF GOVERNMENTS. AT THE PRESENT TIME, PRIOR TO THE CONCLUSION OF THE CONFERENCE ON SECURITY AND COOPERATION IN EUROPE, IT WOULD NOT SEEM TO BE ADVISABLE TO ATTEMPT TO MAKE ANY SUBSTANTIAL CHANGES" (E/ECE/875, PAGE 11-12).

2. ONE POTENTIALLY EXPLOSIVE POLITICAL ISSUE HAS BEEN INJECTED INTO THE PRELIMINARY DISCUSSIONS LEADING TO THE 30TH SESSION. THIS IS THE SOVIET-PROPOSED RESOLUTION COMMEMORATING THE END OF WORLD WAR II. THE DELEGATION SHOULD BE GUIDED BY THE RELEVANT PROVISIONS OF STATE 78925 ON THIS ISSUE.

3. THE PROPER ROLE OF THE COMMISSION WITH RESPECT TO THE DEVELOPING COUNTRIES WITHIN THE REGION AND TO THE THIRD WORLD IN GENERAL IS A QUESTION WHICH MAY IMPINGE ON A NUMBER OF AGENDA ITEMS AND WILL BE DISCUSSED EXPLICITLY UNDER AGENDA ITEM 4(E). WE RECOGNIZE THAT THE ECE MUST DEVOTE SOME MINIMAL ATTENTION IN ITS PROGRAMS TO THE LESS-DEVELOPED COUNTRIES. WE ALSO RECOGNIZE THAT POSITIVE AND PRACTICAL MEASURES IN THIS AREA CAN CONTRIBUTE, AT LEAST IN A PARTIAL WAY, TO SOME ALTERNATIVE TO THE DECLARATION AND PROGRAM OF ACTION. HOWEVER, ANY SUCH ATTENTION ON THE PART OF THE ECE SHOULD, IN OUR VIEW, BE A MATTER OF CASE-BY-CASE DECISION ON THE MERITS OF INDIVIDUAL PROGRAM PROPOSALS. WE DO NOT FAVOR ANY SWEEPING LIMITED OFFICIAL USE

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RESOLUTIONS OUTLINING AN ECE COMMITMENT TO THE LESS-DEVELOPED COUNTRIES, SUCH AS PROPOSED BY THE FRENCH ON THIS SUBJECT. FURTHERMORE, ANY SUCH ATTENTION SHOULD NOT DIVERT ECE FROM ITS PRIMARY PURPOSE OF SERVING AS A UNIQUE AND HIGHLY-USEFUL EAST-WEST FORUM.

4. ENERGY AND ENERGY-RELATED QUESTIONS HAVE EMERGED IN THE ECE, AS THEY HAVE IN MOST OTHER INTERNATIONAL

ORGANIZATIONS IN RECENT MONTHS. IN VIEW OF THE EXTENSIVE INTERNATIONAL ACTIVITY ALREADY UNDERWAY AND EXPECTED IN THE MONTHS AHEAD, WE DO NOT FAVOR THE

SETTING UP OF NEW ORGANIZATIONAL STRUCTURES WITHIN THE ECE FRAMEWORK TO DEAL WITH QUESTIONS WHICH ARE ALREADY BEING HANDLED IN OTHER INTERNATIONAL FORA. AT THE SAME TIME, WE RECOGNIZE THE THOROUGH AND COMPREHENSIVE QUALITY OF THE SECRETARIAT'S RECENTLY-COMPLETED STUDY ON ENERGY PROBLEMS IN THE ECE REGION (E/ECE/883); THAT THERE HAS BEEN AND WILL CONTINUE TO BE A USEFUL ROLE FOR THE ECE FUNCTIONAL COMMITTEES, WITHIN THEIR AREAS OF COMPETENCE, IN THE ENERGY FIELD; AND THAT THE UNIQUE EAST-WEST DIMENSION OF THE ECE MAY IN THE FUTURE ALLOW FOR A GREATER CONTRIBUTION IN THIS AREA. AT THE PRESENT TIME, WE ARE PREPARED ONLY TO AGREE TO FURTHER REVIEW OF THE SECRETARIAT'S RECOMMENDATIONS IN DOCUMENT 882 BY, PREFERABLY, AN ALREADY-EXISTING BODY WITHIN THE ECE. DECON 4/15/75. KISSINGER

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